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**INVESTIGATING TAX CULTURE OF THE TAX PAYERS  
OF THE IRANIAN TAX ADMINISTRATION**

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**Abstract**

The purpose of this study is to investigate the tax culture of tax payers in the Iranian Tax Administration. This was an applied-descriptive survey study. The statistical population was divided into three groups according to the share of tax revenue in 2017 and 12 provinces from 31 provinces selected by cluster and quota sampling. The sample size was calculated using the Cochran formula for a large population of 690 people for each group. A questionnaire was used to collect data. The content validity of the questionnaires was confirmed by the experts and the construct validity was verified by factor analysis. The reliability of the questionnaires was also calculated using Cronbach's alpha (0.925). The data were analyzed using correlation coefficient, mean test and factor analysis using the Structural Equation Modeling in LISREL. The results showed that each of the components of the tax culture of the tax payers was higher than satisfactory.

**Keywords**

Culture – Tax culture – Tax payers

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## Introduction

Tax culture is a mixture of attitudes, beliefs and actions taken by people regarding the tax system and we learn about what is our duty considering the tax system and what role should we play. Financing government expenditures through tax revenues is one of the issues that has been considered by government in recent years in developing countries, including Iran<sup>1</sup>. Efforts to create a leading and strong tax culture in the country can have a significant impact on reducing costs, increasing government revenues and creating effective controls that increase social justice and welfare. Therefore, development of the tax system of each country is considered as the main symbols of its comprehensive and balanced development. The key role of culture is not solely limited to implementation of tax laws. In all democratic societies, the rate of growth and awareness of the laws and its consequences will make the system more effective. To this end, policymakers of these types of societies believe in a direct link between culture and law.

With the creation of a coherent tax system, government reliance on oil revenues is reduced and a large portion of its current and developmental costs are provided. In this context, it seems necessary to develop and promote a tax culture. However, for cultural development in all societies, one cannot predict a fixed criterion (because there are many factors in the cultural impact of each society separately), but what is common in all societies, is the reaction and influence of laws from the culture of each society. Although the rule of law cannot be separated from people's thinking about the law, and customs are usually used in the creation of laws, it should be considered that in dealing with important phenomena, coordinating people attitudes of this specific term requires planning and futurism.<sup>2</sup>

Iran is a low-income and low-tax country among the countries of the world in terms of tax effort, so that, the escape and tax avoidance is a social norm.

All this suggests an accurate and important point: the state of our tax culture is not in a good condition, and our society suffers from the weakness of the country's culture. Therefore, the main question of the present research is as follows: What is the status of the components of the tax culture of the taxpayers in the studied population?

## Research background

A summary of some of the internal and external studies related to the title of research is presented in Table 1.

Author	title	results
Masihi and Mohammad Nejad High Earth (2015)	The study of factors affecting tax culture from the viewpoint of taxpayers and tax experts	Based on the results of his research, positive attitude towards the job and the appropriateness of the business environment of the tax brokers, enforcement of guarantees and respect of the

<sup>1</sup> Ghorbanali Mahboobi and Najaf Ali Sshahbazi, "Taxation culture in Iran". Nursing for Cultural Engineering, num 55-56 (2011): 55-67.

<sup>2</sup> Hassan Arami, The factors affecting the promotion of tax culture and collect taxes from employee tax administration Aran Bidgol city. Tehran, Master's thesis. 2005.

		clients and protection and safeguarding of their employees are among the factors influencing the culture Taxes.
Porostat (2013)	Prioritizing the Factors Affecting Tax Compliance with the Multi-criteria Techniques Approach	The results of the research showed that according to the hierarchical analysis method, public trust in tax allocation and consumption, honesty and sense of responsibility of taxpayers and appropriate tax culture (tax belief among the general population) are respectively the most important factors affecting tax compliance.
Hassan Gayamati Arani (2013)	Examining the promotion of tax culture from the employee's perspective	There is a meaningful relationship between management factors and the promotion of tax culture as a result of increased tax collection. Simplicity and comprehensiveness of laws and regulations, the implementation of modern procedures, the availability of equipment and administrative facilities, and continuing training, are effective in developing and promoting a tax culture.
Lashkarzadeh and Azizi (2011)	Identification of some effective factors on promoting tax culture in Iran	The results of the test showed that: 1. Level of tax culture among the population is below the average; 2. Lack of knowledge of the people about the importance of paying taxes is one of the factors inhibiting tax culture; 3. Simplifying the texts of tax laws and rationalizing the stages of obtaining taxes have an impact on the promotion of tax culture; 4. Education of people with tax laws and regulations reduces diagnosis and promotes tax culture; 5. Increasing the equity and functioning of the tax organization has an impact on promoting tax culture; and 6 Honesty and the sense of responsibility of tax payers are one of the factors promoting tax culture.
Qiblah (2007)	Tax culture and its review in the community of doctors in northern Tehran and	There is no meaningful difference between the tax culture and the level of

	presentation of behavioral model	expertise of physicians
Sheydayi (2007)	Examining the ways to promote tax culture with emphasis on the business sector	The results of a survey conducted on 195 of the tax payers in West Tehran indicate that there is a relationship between the need to pay taxes, tax laws, how taxes are levied, tax officials, and the tax culture.
Litina and Paulius (2016)	Corruption, tax evasion and social values	Standard deterrent policies cannot eliminate multiple balances, instead policies that impose a strong moral tax on taxes and corrupt politicians can lead to a unique balance.
Pakarang Chuenjit (2014)	Taxation culture and definitions and conceptual methods for tax management	Regarding compliance with tax laws, tax management and tax reform have been assessed for taxpayers and taxgivers. The results obtained from these studies show that differences in tax culture lead to different consequences for tax collecting.
Quartet and Prince (2014)	The dynamic behaviors of tax evasion	Over the past two decades, new approaches (eg laboratory experiments, material-based modeling, etc.) have been developed with the viewpoints of how to increase behavioral dynamics or avoid tax evasion. In addition, there is empirical evidence that supports the role of such interaction dynamics.
Bai-Alddar et al. (2013)	Study of the impact of national culture on levels of tax evasion	After controlling the factors mentioned above, a subset of the influential cultural values that are stipulated by the levels of irregularity to predict tax evasion. The findings suggest that there are a number of experimental empirical and experimental research concepts.

Table 1  
Summary of internal study results

## Methodology

The present research was a quantitative exploratory applied descriptive case study. The statistical population was selected from the tax payers of Iranian tax administration and random cluster sampling was used to select participants from each province. Since the size of the statistical population was large, it was not possible to examine the ideas of the entire statistical population in terms of time and cost. Therefore, cluster sampling was done as follows.

In the first stage, the statistical population (31 provinces of the country) was divided into three groups of provinces with high, medium and low tax revenue, based on the tax revenue share of each province to total tax revenues of the country in 2017. The first group devoted 48%, the second group 23% and the third group 29% of the total tax revenue. According to the quota sampling, 7 provinces from the first group, 2 provinces from the second group and 3 provinces from the third group were selected randomly.

Accordingly, due to the large statistical population and the standard deviation of 0.67 and accuracy of 5%, the sample size is calculated for each group from the below formula:

$$n = \left( \frac{Z_{\alpha} \times \sigma}{e} \right)^2 = \left( \frac{1.96 \times 0.67}{0.05} \right)^2 = 690$$

For this purpose, 690 people were selected as a sample group. Finally, in order to prevent the participant fall, to ensure delivering the questionnaires, a sample size of 800 persons per group was determined.

In the present study, both field and library methods were used to collect data. The research tool was a researcher-made tax culture questionnaire whose face and conceptual validity was verified by the experts. Then, for measuring the reliability of the questionnaire, Cronbach's alpha was used and it was 0.925, which is a relatively good reliability.

The results of fitting the pattern of each of the model structures using the confirmatory factor analysis are shown in Table 3. According to the presented indices, it can be said that the model of measurements has appropriate fit. The results of the path coefficients and the t-Value are shown in Table 2.

Construct	Items	Standardized factor loa	t value	p-value
Tax culture	1	0.348	-	
	2	0.199	8.112	0.000
	3	0.661	15.541	0.000
	4	0.762	16.079	0.000
	5	0.824	16.333	0.000
	6	0.813	16.293	0.000
	7	0.857	16.45	0.000
	8	0.794	16.217	0.000
	9	0.78	16.157	0.000
	10	0.672	15.607	0.000
	11	0.569	14.86	0.000

Table 2  
Standard factor burden and t values for tax culture items

index	Accepted value	Obtained value
Root Mean Square Error (RMSEA)	Equal or lower than 0/08	0/076
Normalized Chi-Square (CMIN / DF)	Equal or lower than 5	4/212

Goodness Fitness Index (GFI)	Equal or lower than 0/9	0/916
Improved goodness Fitness Index (AGFI)	Equal or lower than 0/9	0/906
Adaptive fit index (CFI)	Equal or lower than 0/9	0/922
Normative Fitness Index (NFI)	Equal or lower than 0/9	0/921
Tucker Lewis Index (TLI)	Equal or lower than 0/9	0/917
Incremental fitting index (IFI)	Equal or lower than 0/9	0/922

Table 3  
The results of fitness of pattern of tax culture

Considering that the ratio of chi-square is less than 5, and the RMSEA index is less than 0.08, it shows that the model has a good fit. Other indicators such as the NFI, the NNFI, the IFI, the CFI were used and values above 0.9 of these indicators suggested a very good fit of model compared to other models.

In this research, after data editing, coding and entering of data, descriptive and inferential statistical methods were used to analyze data in SPSS and Amos software.

Normality of data: According to the central limit theorem, this assumption is adhered to for single-variable data and the present research data are normal.

Research findings: Description of the tax culture of the taxpayer This variable is comprised of 11 7-point items. The descriptive statistics of this variable are presented in Table 4. For a better interpretation, the mean of "Abbas Bazargan et al.", which is presented in Table 5 was used. Based on the empirical mean (4.67) and according to Abbas Bazargan et al., it can be concluded that the tax culture variable was more than satisfactory.

Maximum	Minimum	SD	mode	Median	M	N
5.44	3.00	0.35	5.00	4.72	4.67	2220

Table 4  
Descriptive Statistics of Taxpayer Culture

unfavorable	boundary	favorable	Very favorable	good	Strong	Very strong
/00< 3	3/01-3/49	3/51-3/99	4/01-5/59	5/61-5/99	6/01-6/49	6/51-6/99

Table 5  
Scale of Bazargan et al

Description of Components of Taxpayers Culture The descriptive information of the components of tax culture, including mean, median, mode, standard deviation, minimum

and maximum, is presented in Table 6. For a better interpretation, the mean of the scale of "Abbas Bazargan et al."<sup>3</sup>, is presented in Table 7.

Based on the empirical mean and the scale of "Abbas Bazargan et al.", it can be concluded that the components of tax culture of the tax payers are more than satisfactory.

Variable	N	M	Median	Mode	Minimum	SD	Maximum
Filing in the tax unit	2220	4.62	4.80	5.00	2.40	0.51	6.00
Submission of the tax return on time	2220	4.75	5.00	5.00	2.75	0.46	6.00
Timely payment of taxes	2220	4.75	4.83	5.00	2.17	0.40	5.83

Table 6

Descriptive Statistics of the components of Tax culture among tax payers

unfavorable	boundary	favorable	Very favorable	good	Strong	Very strong
>3/00	3/01-3/49	3/51-3/99	4/01-5/59	5/61-5/99	6/01-6/49	6/51-6/99

Table 7

Scale of Bazargan et al

### Investigating the Status of Taxpayers culture and its Components in the population

The main question: What is the status of the tax culture of taxpayers in the studied population?

H0: The tax culture of taxpayers in the studied population is not in desirable condition.

H1: Tax culture of taxpayers in the studied population is in a favorable situation.

As shown in Table 8, given that the significance level of the test (0.000) is less than the significant level (0.05), hypothesis one cannot be ruled out. In other words, according to the average obtained for this variable and the index of Abbas Bazargan et al., it can be said that the status of tax culture in the studied population is more than satisfactory.

<u>Theoretical mean<math>3/5 =</math></u>		SD	M
Sig	value t		
0.000	158.28	0.35	4.67

Table 8

The status of tax culture of taxpayers in the studied population

<sup>3</sup> Abbas Bazargan; Shahrokh Mousavi; Farhad Malek; Mojtaba Malek; Mehdi Babaei; Farahnaz Ghahramanfar and Saeed Hajjaghajani, "Internal evaluation, a process for improving the quality of medical education: Case study of Semnan University of medical sciences", Journal of Semnan University of Medical Sciences, Vol: 1 Issue 2 (1999): 11-18.



Sub-questions: What is the status of the components of tax culture in the studied population?

As shown in Table 9, given that the significance level of the test (0.000) is less than the significant level (0.05) in each of the components of the tax culture, so the hypothesis one cannot be ruled out. In other words, according to the mean obtained for this variable and the index of Abbas Bazargan et al., it can be said that the status of each of the components of tax culture in the studied population is more than satisfactory.

Tax culture components	M	SD	Theoretical mean $\frac{3}{5}$ =	
			Sig	value t
filing	4.61	0.51	0.000	102.82
On time delivering of tax return	4.75	0.45	0.000	129.02
On-time tax payment	4.75	0.40	0.000	148.33

Table 9  
Status of tax culture components in the studied population

### Evaluation of Structural Equation Modeling Results

In Figure 1 this section, using the structural equation modeling approach, we examine the suggested model of research and the relationship between the components of the tax culture of the tax payers, the results of which are discussed below in (Table 10) & Table 11.

indicator	Accepted value	obtained value
(RMSEA)	Equal or lower than 0/08	0/063
(CMIN/DF)	Equal or lower than 3	2/457
(GFI)	Equal or lower than 0/9	0/944
(AGFI)	Equal or lower than 0/9	0/893
(CFI)	Equal or lower than 0/9	0/982
(NFI)	Equal or lower than 0/9	0/971
(TLI)	Equal or lower than 0/9	0/970
(IFI)	Equal or lower than 0/9	0/982

Table 10  
Indicators of fitting of the tax culture model for payers

construct	variable	Standardized factor load	t value	p-value
Taxpayer tax culture	Filing in the tax unit	0.634	23.644	0/000
	Submission of the tax return on time	0.741	24.272	0/000
	Timely payment of taxes	0.768	-	

Table 11  
Standard load factor and t values for tax culture components

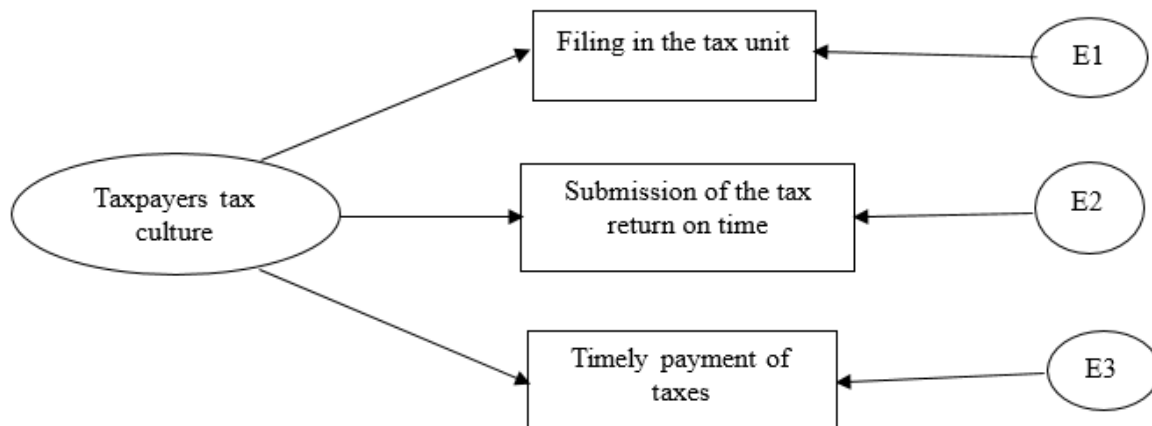


Figure 1  
The results confirmatory factor analysis of the tax culture of the taxpayers (standardized load factor)

Ranking tax culture components in the studied population: H0 The ranks are similar: H1 The ranks are different. As shown in Table 14, given that the p value of the test (0.000) is smaller than the significance level (0.05), the zero assumption is rejected, and the claim that the class rank is similar cannot be accepted. Based on that, timely submission had the highest rank followed by timely payment of taxes and filing in the tax unit.

Dimensions	Mean ranks	Rank	Chi-square	Degree of freedom	p-value
Filing in the tax unit	1.81	3	209/409	2	0/000
Submission of the tax return on time	2.16	1			
Timely payment of taxes	2.03	2			

Table 14  
Ranking of tax culture components in the studied population

### Discussion and conclusion

The findings of this study showed that according to the mean scores obtained, each of the components of the tax culture of the tax payers is more than satisfactory.

The ranking of the components of tax culture in the studied population was the "timly submission of tax returns", the "timely payment of taxes", and "filing in the tax unit", respectively. Therefore, the research suggestions are as follows:

- Confidence building between tax authorities and taxpayers through holding reflection sessions.
- Strengthening Corporations and train them to promote tax culture among payers.
- Persuading taxpayers to pay taxes by using mass media.
- Promoting the importance of taxes by clerics and expressing tax debates and their necessity in the Islamic society and obligation of tax payment by the islamic scholars.
- Familiarizing tax payers with tax collection procedures, specifying tax collection procedures and easy access to tax laws.

- A clear and accurate description of employee policies, staff accountability and tax organization;
- Improving skills and experience in tax staff.
- Attention to the law on the ability to taxpayers' payment, heavy fines for offenders.
- The existence of tax punishments commensurate with the conduct of taxpayers, familiarity of tax brokers with tax laws.
- Familiarity of tax brokers with the process of collecting taxes.
- Participation of tax payers in successful performance in organization policies.
- Notification of spending taxes to the taxpayers.

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